NLH 2017 General Rate Application

Undertaking - #58

Filed: 2018-08-29 Board Secretary: CB

1 Undertaking Request (U-58)

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- 3 Transcript Reference: July 18, 2018, Pg. 137, line 6 to Pg. 140, line 24
- 4 Undertake to provide Hydro's plan (once it becomes available) with deliverables and a
- 5 schedule as to what are the consultations, when they will start, what you expect to gain
- 6 from them, who you hope to have do that?

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- **Undertaking Response**
- 10 Please refer to U-58, Attachment 1 (Supply Adequacy and Reliability Review Engagement
- 11 Plan).



# Supply Adequacy and Reliability Review Engagement Plan

## **Background**

Newfoundland and Labrador Hydro is conducting a supply adequacy and reliability review with the goal of presenting recommendations on future system reliability to the Board of Commissioners of Public Utilities (the Board) in November 2018. The review will look at considerations such as historical and industry standard practices, reserve margins, back-up generation requirements, additional investment and expansion requirements for the system, if required, and alternative supply sources, if required.

Through a customer engagement initiative, stakeholder and consumer expectations for reliability, willingness to pay for reliability, and willingness to participate or invest in technology to drive changes in electricity use, will be gathered and used to inform recommendations to be included in the 2018 reliability review.

The intent of the engagement is to initiate a dialogue with customers and stakeholders, one which will be continued and evolved. Hydro's approach uses engagement practices that are consistent with similar engagement activities that are becoming common practice among utilities across Canada as a means to further understand and engage with customers regularly.

# **Goal of Hydro's Customer Engagement**

Hydro has decisions to make regarding supply and reliability of electricity in the coming months and years. The decisions that will be made impact all customers across the province. While the decisions about system investments are made using appropriate analysis and evidence, and will require regulatory approvals, Hydro values the importance of seeking customer input for consideration in decision-making.

Through the engagement process, Hydro will have the opportunity to ask questions about many of the things that matter to, and are top-of-mind for, customers as it relates to their electricity service. By sharing information about the options and scenarios that Hydro is assessing, customers can provide input on reliability and cost expectations before Hydro makes its recommendations to the Board in November.

## **Overall Objectives:**

- 1. Design and implement an engagement process that is open to all customers.
- 2. Implement an engagement approach that is accessible, meaningful, honest, and credible with information presented in a factual and non-leading manner.
- Provide appropriate contextual information, in an easy to understand format, about the types of decisions to be made and what is known about the implications of various options.
- 4. Generate informed and values-based feedback that will be useful to Hydro in its decisions about future investment and reliability.



#### Audiences

There are a number of audiences that are important as we undertake this process. Hydro will be concentrating efforts on reaching as many electricity consumers in the province as possible.

There are several audiences that will be consulted and informed throughout the current process, including:

- Residential Customers;
- Newfoundland Power;
- Consumer Advocate;
- Industrial customers;
- Business and commercial customers;
- Board of Commissioners of Public Utilities;
- Municipalities;
- Provincial Government/Department of Natural Resources; and,
- Nalcor Energy.

#### **Engagement Approach: NL Residential and Business Electricity Consumers**

Hydro is executing a values-based engagement program with electricity customers across Newfoundland and Labrador. The program is designed to understand what matters most to the people who live in the province when considering electricity reliability and cost, to help Hydro make more informed decisions and ensure the feedback and perspectives of electricity customers is considered.

A two-pronged approach for customer engagement will be implemented. This approach will offer two participation opportunities to customers - a digital engagement and an option to join a longer-term consumer panel. Hydro also expects that engagement activities and approach may evolve as it continues this commitment of consultation with customers.

## 1. Digital Engagement

A digital engagement tool will be developed, promoted and open to all customers. The digital engagement will be designed using information about the system that is easy to understand and questions will be based on what people can genuinely provide an opinion on.

Short animated-videos will be created using a neutral and informative tone, to guide participants through the questions and will focus on three themes/topics.

- 1. Expectations regarding reliability
- 2. Balance of rates with reliability
- 3. Openness to alternate rate structures and other consumer options

Participants will be prompted to answer a series of questions immediately following each video. The digital engagement will also have questions that are directed only to business/commercial customers to ensure that feedback specific to that audience is received and can be segmented



out and reported on accordingly. The digital engagement will be available online for three weeks.

## 2. Consumer Panel

A customized online panel is a group of customers or consumers who voluntarily choose to join a panel and commit to providing feedback and opinions on a regular basis. This will be an asset that Hydro can initiate this year, and continue to use in the future to help ensure consumer feedback is incorporated in decision-making.

This type of panel provides a highly efficient and cost-effective forum to collect input and regular feedback from customers.

Customers who participate in the initial digital engagement will be asked if they wish to be a member of Hydro's panel. Once established and profiled, a panel offers a wide range of potential uses. Hydro will have the ability to make use of the panel to conduct regular engagement on topical issues, or potential, *ad hoc*, quick surveys to garner opinions on topics. This provides an ongoing consultation tool for Hydro to use in the future.

## Deliverables:

A final research report will be compiled after collecting and analyzing all feedback received from this customer engagement. This report will be provided to the Hydro Production Planning group to allow adequate time to assess feedback and consider input into decision-making and recommendations on Supply Adequacy and Reliability, to be presented to the Board.

Reporting back to customers who participated in the engagement is also an important component of an engagement strategy. Therefore, a "What We Heard" report will be developed and made available publicly.



# **Engagement Approach: Additional Audiences**

Audience	Approach	Responsible	Timing	Purpose	Deliverables
Board of	Briefing on	Manager,	TBD	To inform on	Document feedback
Commissioners of	engagement	Regulatory		engagement process.	received and continue
Public Utilities	process, if required.	Engineering			to provide updates as
					required.
		Manager,			
		Resource &			
		Production			
		Planning			
		Manager,			
		Communications			
Newfoundland	Briefing to NP	Hydro VP,	June	To inform on scope of	Any feedback received
Power	Executive through	Production	2018	project and initiate	will be documented
	Joint Executive			feedback.	and incorporated in
	Meeting				final report as required.
	Follow-up to NP	Hydro VP,	Sept	To brief on project	Any feedback received
	Executive through	Production -	2018	status and gain further	will be documented
	Joint Executive			feedback on cost vs.	and incorporated in
	Meeting			reliability balance.	final report as required.
	Presentation to	Manager,	June	To inform on scope of	Any feedback received
	Joint Planning	Resource &	2018	project and initiate	will be documented
	Committee	Production		feedback.	and incorporated in
		Planning			final report as required.
	Briefing and draft	Manager,	July	To inform on	Feedback on
	engagement	Communications	2018	engagement approach	engagement
	materials to NP			and consider feedback.	incorporated as
	Public Affairs				required.
	Manager				
	Discussion on	Hydro VP,	July 31,	To inform on approach	Direct feedback on
	Engagement	Production	2018	and initiate feedback.	approach and
	approach with VP				engagement questions
	Gary Murray	Manager,			documented.
		Resource &			
		Production			
		Planning			
		Manager,			
		Communications			



Audience	Approach	Responsible	Timing	Purpose	Deliverables
	Engagement with	Manager,	June –	To initiate engagement	Any feedback received
	NP Customer	Customer	July	with NP on customer	will be documented
	Service	Service	2018	options, such as TOU	and incorporated in
				rates.	final report as required.
		Manager,			
		Resource &			
		Production			
		Planning			
	Discussion with NP	Manager,	August	To continue discussions	Any feedback received
	Regulatory Affairs	Resource &	2018	on TOU and Supply	will be documented
	Team	Production		Adequacy and	and incorporated in
		Planning		Reliability Review.	final report as required.
Consumer Advocate	Briefing on Supply Adequacy and Reliability Review project approach	Director, Rates and Regulatory Affairs  Manager, Resource & Production Planning	August 2018	To provide overview of approach to Supply Adequacy and Reliability Review and solicit feedback on the cost versus reliability balance.	Any feedback received will be documented and incorporated in final report as required.
Industrial Customers	Briefings on Supply Adequacy and Reliability Review project approach	Manager, Key Accounts  Manager, Resource & Production Planning	August - Sept 2018	To provide overview of approach and solicit feedback on the cost versus reliability balance.	Any feedback received will be documented and incorporated in final report as required.
Business/	Targeted	Manager,	August-	To request assistance in	Feedback received
Commercial customers	communication to: - Boards of Trade - Chambers of Commerce - Rotary Clubs	Communications	Sept 2018	encouraging members to participate in the digital engagement.	from businesses will be segmented out by this audience and reported on accordingly.
Department of Natural Resources	Briefing to DNR staff on Supply Adequacy and Reliability Review Project	Manager, Resource & Production Planning	May 2018	Provide information on process and scope to ensure understanding and alignment.	Document feedback received, and continue to provide updates as required.



Audience	Approach	Responsible	Timing	Purpose	Deliverables
	Briefing and draft	Manager,	July –	To inform on	Feedback on
	engagement	Communications	August	engagement approach	engagement approach
	materials to DNR		2018	and consider any	and messaging
	Communications			feedback.	incorporated as
	Director				required.
Nalcor Energy	Briefing on Supply	Manager,	May –	To inform on the	Any feedback received
	Adequacy and	Resource &	Sept	requirements of the	will be documented
	Reliability Review	Production	2018	study and obtain	and incorporated in
		Planning		required reliability	final report as required.
				information on Lower	
				Churchill Project assets.	
	Briefing and	Manager,	July –	To inform on	Feedback on
	engagement	Communications	August	engagement approach	engagement and
	materials shared		2018	and consider any	messaging.
	with Nalcor General			feedback.	
	Manager, Corporate				
	Affairs & Corporate				
	Planning				

# **Communications Strategy**

A communications strategy will be implemented as a part of the engagement process to help ensure that customers understand the purpose of this engagement activity and to encourage and promote participation.

Communications activities will include, but may not be limited to:

- Media Outreach Initiatives
  - News Release and spokesperson to announce the engagement, outline the purpose, and encourage participation.
- Social Media
  - Posts via Hydro social media channels (Facebook and Twitter) to encourage participation.
- Digital Media
  - Hydro website information about purpose of the engagement and prominent link to participate in the digital engagement.
  - Digital advertising to promote and encourage participation
- Customer Communication
  - Communication direct to Hydro customers through bill insert and e-billing communication
- Municipalities



- Communication direct to municipalities through MNL mailing list with request to encourage residents to participate.
- Internal communication Hydro and Nalcor
  - Email to Hydro and Nalcor employees to provide information and context so that employees, as customers, are informed of engagement objectives and speak knowledgably when asked.

#### **Key Messages**

- Hydro is responsible and accountable to plan for the safe, reliable supply of electricity in the province.
- As Hydro continues planning for the future, customer feedback is important to us.
- We want to collect valuable feedback from customers as we plan for future rates and system reliability.
- We know customers are concerned about the future of electricity in our province so before further decisions are made, we want to ensure we get your input and consider it in our analysis.
- Hydro will be presenting a report to the Board in November, outlining recommendations for future electricity supply and system reliability.

#### **Strategic Considerations**

- Timing this engagement work is coinciding with many other related topics, which have the potential to cause confusion and impact the feedback people provide. Things such as, Hydro's General Rate Application, concern about rate mitigation, the Muskrat Falls Inquiry, and the conclusion of the RSP refund among others. We are cognizant of this; however, we do not believe it is a reason not to begin engaging with customers.
- Options for engagement approach many options have been considered, including in
  person and net focus groups, world café style gatherings, and other digital approaches. To
  begin, Hydro has chosen this digital engagement as a means to allow all customers who wish
  to participate, an opportunity to do so in an easy, efficient and accessible manner. Hydro is
  committed to continuing engagement and may engage using other formats in the future. In
  addition, this digital engagement allows for the creation of a consumer panel, which again
  supports Hydro's desire for continued engagement activity.
- Engagement integrity while public engagement is not the same as statistical research, strategies will be implemented to help ensure respondents do not complete the engagement multiple times. Sample size will be monitored throughout time in-market and promotion will be adjusted as necessary to bolster response rate or response by location, if required.
- Understandability Given the complexities of the electricity system and decisions being
  made, careful consideration must be given to what customers can understand. Hydro will
  conduct tests of the engagement content prior to release and will also use short education
  videos to accompany the engagement questions, to help ensure a level of understanding.
  Hydro believes this engagement program is in itself a step towards continued education.



#### **Timeframe**

Development of the digital engagement, animated videos and communications/advertising materials will be developed and finalized between mid-July and early August with launch at the end of August. The customer engagement will be open for three weeks.

Additional engagement activities with other audiences will be ongoing throughout August and September.

Initial data will be completed by early October 2018 with a report completed in November 2018.

## Measurement/Targets

As recommended by our engagement consultants, target participation is 3,000 total digital engagement completions. This is approximately 1% of total electricity customers. However, we would like to hear from as many customers as possible.

Real time monitoring of participation will occur throughout the engagement period and targeted promotion and advertising will be adjusted as required.